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SUBJECT: PHASE II OF OAS SPECIAL COMMITTEE -- REPORT NO. 3

REF: STATE 178863

1. AFTERNOON SEPTEMBER 6 SESSION OF SUBCOMMITTEE I HEARD STATEMENTS BY NICARAGUA AND ARGENTINA ON REFORM OF RIO TREATY AS WELL AS PROBING QUESTION AND ANSWER EXCHANGE BETWEEN PERU AND U.S.

2. NICARAGUA (SEVILLA SACASA) URGED PATIENCE AND CAUTION IN AMENDING THE TREATY IF INDEED ANY CHANGES ARE REQUIRED. U.S. THEN PUT SEVERAL QUESTIONS TO PERUVIAN DELEGATE (BELAUNDE). AMBASSADOR JOVA ASKED WHETHER PERU AGREED WITH U.S. INTERPRETATION THAT ONLY ONE OF THIRTEEN APPLICATIONS OF RIO TREATY TO DATE WOULD HAVE BEEN POSSIBLE IF PERUVIAN VERSION HAD BEEN IN EFFECT. HE ALSO ASKED TO WHAT TYPES
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OF SITUATIONS WOULD PERUVIAN CONCEPT OF ECONOMIC AGGRESSION

APPLY AND REQUESTED ASSURANCES THAT PERU DID NOT INTEND CONCEPT TO BE DISCRIMINATORY. HE FURTHER INQUIRED AS TO WHAT WOULD HAPPEN IN CASE OF 1) UN SECURITY COUNCIL VETO IN SITUATION OF EXTRACONTINENTAL ATTACK AND 2) ATTACK ON HIGH SEAS. THE PERUVIAN REPRESENTATIVE'S ATTEMPTED RESPONSES WERE INEPT, IN GENERAL AVOIDED SUBSTANCE AND THIS "SOCRATIC" EXCHANGE SERVED TO BRING OUT SOME OF WEAKNESSES IN PERUVIAN PRESENTATION.

3. MOST SIGNIFICANT REMARKS IN SESSION WERE MADE BY ARGENTINE AMBASSADOR QUIJANO, WHOSE STATEMENT MARKED AN APPARENT END TO THAT COUNTRY'S ABSTENTION POSTURE MAINTAINED DURING PHASE I. QUIJANO OPENED BY EXPLAINING THAT ARGENTINA'S EARLIER RETICENCE WAS MERELY PART OF A WAIT-AND-SEE ATTITUDE, AND THEN STATED THAT ARGENTINA NOW PREPARED TO PARTICIPATE FULLY AND EXCHANGE IDEAS. HE THEN PUT FORTH ARGENTINA'S VIEW THAT PRESENT RIO TREATY IS ANACHRONISTIC AND OUTMODED, DIVORCED FROM PRESENT REALITY OF PLURALITY OF IDEOLOGIES. WHILE THE TREATY DID SERVE A USEFUL PURPOSE IN STOPPING THE HONDURAS-EL SALVADOR CONFLICT, ITS AMBIGUOUS NATURE HAS PERMITTED ITS APPLICATION INOPPORTUNELY AND INCORRECTLY. QUIJANO THEN TURNED TO PERUVIAN AND MEXICAN PROPOSALS FOR REFORMING THE TREATY AND EXPRESSED ARGENTINE SUPPORT FOR MANY OF THEM. WHILE PERU'S CONCEPTS OF COLLECTIVE ECONOMIC SECURITY AND ECONOMIC AGGRESSION WERE ATTRACTIVE AND NECESSARY ITEMS, ARGENTINA HAS DOUBTS CONCERNING THE POSSIBILITY OF INCLUSION OF SUCH CONCEPTS IN REVISED RIO TREATY, PARTICULARLY IN VIEW OF TENDENCY TO LIMIT DEFINITION OF AGGRESSION MORE STRICTLY OR EVEN TO LIMIT ONLY TO "ARMED ATTACK". ARGENTINA ALSO QUESTIONS NECESSITY UNDER MEXICAN PROPOSAL TO OBTAIN UN SECURITY COUNCIL APPROVAL BEFORE TAKING MEASURES SUCH AS BREAKING DIPLOMATIC RELATIONS AND CUTTING COMMUNICATIONS WITH "AGGRESSOR STATE". QUIJANO CONCLUDED BY EMPHASIZING ARGENTINA'S POSITIVE SPIRIT IN WORKING TO RESTRUCTURE INTER-AMERICAN SYSTEM AND ITERATING PERUVIAN WARNING THAT THIS MAY BE LAST CHANCE TO AVOID SEPARATION WHICH WOULD PUT U.S. ON ONE SIDE AND LATIN COUNTRIES ON THE OTHER. QUIJANO EXPRESSED GREAT INTEREST IN WHAT U.S. WILL HAVE TO SAY AS U.S. ATTITUDE WILL DETERMINE LIMITED OFFICIAL USE

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WHETHER OR NOT IT IS POSSIBLE TO WORK TOGETHER.

4. AFTERNOON SEPTEMBER 7 SESSION OF SUBCOMMITTEE I HEARD PERU (ALZAMORO) PRESENT PROPOSAL ON COLLECTIVE ECONOMIC SECURITY (SEE PARA 4) WHICH, ALTHOUGH IT WAS PRESENTED IN SUBCOMMITTEE II, IS LINKED TO RIO TREATY REFORMS. NO DEBATE ENSUED AND SESSION WAS QUICKLY RECESSED.

5. SUBCOMMITTEE II MET ON SEPTEMBER 6 TO RECEIVE PROMISED PERUVIAN DOCUMENT ON COLLECTIVE ECONOMIC SECURITY. DOCUMENT ENVISAGES ECONOMIC AGGRESSION IN TERMS OF INTENT, E.G., LEGISLATIVE ACTS, AS WELL AS DEED AND PROPOSES A MECHANISM TO PROSCRIBE ECONOMIC AGGRESSION AND OFFER REPARATIONS TO AGGRIEVED STATE, I.E., A PERMANENT COUNCIL OF DEVELOPMENT TO PARALLEL A PERMANENT POLITICAL COUNCIL. SUBCOMMITTEE II THEN RECESSED UNTIL CONCLUSION OF IA-ECOSOC MEETING ON SEPTEMBER 15.

6. SUBCOMMITTEE I WILL CONTINUE TO MEET. SUBCOMMITTEE III (STRUCTURE) WILL HOLD ITS FIRST PHASE II SESSION ON MORNING SEPTEMBER 10; HOWEVER, UNTIL OTHER SUBCOMMITTEES HAVE MOVED CLOSER TO MAKING FORMAL PROPOSALS, THERE WILL BE LITTLE TO DISCUSS.

7. COMMENT: THE BREAKING OF ARGENTINE SILENCE HAS BEEN THE HIGHLIGHT THUS FAR IN PHASE II. QUIJANO'S QUESTIONING OF PERUVIAN AND MEXICAN PROPOSALS FOR RIO TREATY REFORMS SUGGEST A DEGREE OF MODERATION FROM THE PREVIOUS ARGENTINE POSITION AS OUTLINED IN LIMA BY THE NOW DEPARTED VASQUEZ; HOWEVER, IT IS STILL TOO EARLY TO DETERMINE JUST WHAT ROLE ARGENTINA INTENDS TO PLAY IN THIS SECOND ROUND. RUSH

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